

Message Text

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ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VOE-00 SCS-06 PPTE-00 A-01
PER-05 MMO-04 ABF-01 /031 W
-----002936 231935Z /41
P 231810Z FEB 78
FM AMCONSUL LENINGRAD
TO SECSTATE WASHDC PRIORITY 4026

UNCLAS SECTION 01 OF 07 LENINGRAD 00600

FOR CA, EUR/SOV, BF/OB

E.O. 11652: N/A
TAGS: CGEN, APER, ABUD
SUBJECT: FY 1980 CONSULAR PACKAGE

REF: A. STATE 16438, B. STATE 19521, C. 25833, STATE
D. 77 LENINGRAD 491

THERE FOLLOWS LENINGRAD'S SUBMISSION TO CONSULAR PACKAGE
FOR FY 1980.

1. SCHEDULE I: QUESTIONS 1-14. NOT APPLICABLE SINCE
POST IS NOT AUTHORIZED TO ISSUE IMMIGRANT VISAS. IF
COUNSELLING AND CONSULAR REPRESENTATIONS IN IMMIGRANT
VISA CASES ARE COUNTED, HOWEVER, 200 HOURS OF OFFICERS'
AND 50 HOURS OF SECRETARIES' TIME WAS REQUIRED DURING THE
PAST FISCAL YEAR. THE MAJOR BENEFICIARIES OF SUCH
ASSISTANCE ARE: SOVIET SPOUSES OF AMERICAN CITIZENS AND
PERSONS SEEKING TO EMIGRATE TO U.S.A. TO REUNITE WITH
AMERICAN RELATIVES.

2. BUREAU: EUR/SOV
COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDULE II, NON-IMMIGRANT VISAS

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FY-1977	FY-1978	FY-1979	FY-1980
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76 TO	10/1/77	10/1/78	10/1/79
9/30/77	9/30/78	9/30/79	9/30/80

15. NIV'S ISSUED

400	450	500	550
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16. NIV'S REFUSED

5	10	12	15
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17. TOTAL NIV CASES

400	450	500	550
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MAN-HOURS UTILIZED:
AMERICAN OFFICERS

18. FULL TIME PERMANENT

175	175	200	225
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19. TEMPORARY DETAIL

0	0	0	0
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20. PIT (LOCALLY HIRED)

0	25	50	50
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21. SUB-TOTAL AMERICAN MAN-HOURS

175	200	250	275
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LOCAL

22. FULL TIME PERMANENT

550	600	650	700
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23. TEMPORARY DETAIL

0	0	0	0
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24. PIT

0	0	0	0
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25. SUB-TOTAL LOCAL MAN-HOURS

550	600	650	700
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26. TOTAL NIV MAN-HOURS

725	800	900	925
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FY-1977	FY-1978	FY-1979	FY-1980
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27. NIV FEES COLLECTED

337.75	2,000.00	2,500.00	3,000.00
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28. BORDER CROSSING CARDS FY-77

0	0	0	0
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29. CREW LIST VISAS FY-77

104	115	125	135
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30. NAMES ON CREW LIST VISAS FY-77

5,673	6,000	6,500	7,000
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PERCENT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS

25	25	25	25
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32. USE OF INTERPRETER (PERCENT OF TOTAL NIV CASES
INTERVIEWED). BOTH OFFICERS ARE QUALIFIED RUSSIAN
LINGUISTS.

0	0	0	0
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33. THIRD COUNTRY CHECK

5	7	7	7
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3. BUREAU: EUR/SOV
COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
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SCHEDULE III. SPECIAL CONSULAR SERVICES

34. AMERICAN CITIZEN DEATHS

3	5	5	5
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35. ESTATE/PROPERTY CLAIMS

51	60	75	100
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FY-1977	FY-1978	FY-1979	FY-1980
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36. NOTARIALS

39	50	60	70
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37. WELFARE/WHEREABOUTS

94	110	125	150
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38. SEAMAN AND SHIPPING

160	165	175	185
-----	-----	-----	-----

39. ARRESTS

NO ARRESTS BUT 4-5 "DETENTION" CASES EACH YEAR INVOLVING
CONSULAR ENQUIRY OR PROTEST.

40. OTHER AGENCY SERVICES

15	20	25	30
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41. TOTAL SCS CASES

362	410	465	540
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MAN-HOURS UTILIZED:
AMERICAN OFFICERS

42. FULL TIME PERMANENT

1,250	1,425	1,650	1,850
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43. TEMPORARY DETAIL

0	0	0	0
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44. PIT (LOCALLY HIRED)

0	1,000	1,200	1,500
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45. SUB-TOTAL AMERICAN MAN-HOURS

1,250	2,425	2,850	3,350
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FY-1977	FY-1978	FY-1979	FY-1980
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LOCAL

46. FULL TIME PERMANENT

480	550	600	700
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47. TEMPORARY DETAIL

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-----002807 231940Z /50

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48. PIT

0	0	0	0
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49. SUB-TOTAL LOCAL MAN-HOURS

480	550	600	700
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50. TOTAL SCS MAN-HOURS

1,730	2,975	3,450	4,050
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51. TREASURY CHECKS FY-77

0	0	0	0
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4. BUREAU: EUR/SOV

COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD

SCHEDULE IV. CITIZENSHIP AND PASSPORT SERVICES

52. PPT APPLICATIONS EXECUTED (INCLUDING NEW FORMAT DIPLOMATIC PASSPORTS).

48	12	15	18
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53. PPT APPLICATIONS EXAMINED

48	12	15	18
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54. FEE PASSPORTS ISSUED

9	12	15	18
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55. NO-FEE PASSPORTS ISSUED

2(AT POST)	1	1	2
FY-1977	FY-1978	FY-1979	FY-1980

56. PPT'S AMENDED OR EXTENDED

2	2	4	4
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57. NEW REGISTRATION APPLICATIONS

0	2	2	2
---	---	---	---

58. REPORTS OF BIRTH

0	0	0	0
---	---	---	---

59. WITNESS TO MARRIAGE

6	8	10	12
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60. WAIVER OF PASSPORTS

0	0	0	0
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61. SUB-TOTAL PASSPORT CASES

115	49	62	74
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62. IDENTITY CARDS ISSUED

0	0	0	0
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63. TOTAL PASSPORT CASES

115	49	62	74
-----	----	----	----

MAN-HOURS UTILIZED:
AMERICAN OFFICERS

64. FULL TIME PERMANENT

285	120	140	160
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65. TEMPORARY DETAIL

0	0	0	0
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FY-1977	FY-1978	FY-1979	FY-1980
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66. PIT (LOCALLY HIRED)

0	75	85	100
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67. SUB-TOTAL AMERICAN MAN-HOURS

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67. SUB-TOTAL AMERICAN MAN-HOURS

285	195	225	260
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LOCAL

68. FULL-TIME PERMANENT

285	120	140	160
-----	-----	-----	-----

69. TEMPORARY DETAIL

0	0	0	0
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70. PIT

0	0	0	0
---	---	---	---

71. SUB-TOTAL LOCAL MAN-HOURS

285	120	140	160
-----	-----	-----	-----

72. TOTAL PPT MAN HOURS

570	315	365	420
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73. AMERICANS REGISTERED 1/31/78

78	100	125	150
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AMERICAN CITIZEN RESIDENT:

74. OFFICIAL

67	67	70	75
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75. NON-OFFICIAL

98	110	120	130
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5. BUREAU: EUR/SOV
 COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
 SCHEDULE V. CONDITIONS AND JUSTIFICATION

FY-1977

AMERICAN: LOCAL
 HOURS GAINED:

OVERTIME 350 40

DETAILS IN 0 0

HOURS LOST:

DETAILS OUT 0 0

STAFFING GAPS 0 0

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PROLONGED LEAVE 0 80

POSITIONS

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 9/30/77

2 2 2 2 2

77. AUTHORIZED 1/31/78

2 2 2 2 2

78. FILLED 1/31/78

2 2 2 2 2

INCREASE:

79. REQUIRED FY 1979

3 3 3 3 3

VISAS SCS PPT GENERAL TOTAL

80. REQUIRED FY 1980

3 3 3 3 3

LOCALS:

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81. AUTHORIZED 9/30/77

1 1 1 1 1

82. AUTHORIZED 1/31/78

1 1 1 1 1

83. FILLED 1/31/78

1 1 1 1 1

INCREASE:

84. REQUIRED FY 1979

2 2 2 2 2

85. REQUIRED FY 1980

2 2 2 2 2

ALL ABOVE POSITIONS ARE GENERAL. ONE YEAR PIT EMPLOYEE
WAS AUTHORIZED AS OF SEPTEMBER 30, 1977.

6. BUREAU: EUR/SOV
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COUNTRY AND POST: U.S.S.R. CONGEN LENINGRAD
SCHEDULE VI. FEDERAL BENEFITS, FRAUD, ETC.

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED:

AMERICAN: N/A

LOCAL: N/A

SS BENEFITS NOT PAYABLE IN U.S.S.R.

2. HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK
OTHER THAN FEDERAL BENEFITS:

AMERICAN: N/A

LOCAL: N/A

3. HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR
EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN: 50

LOCAL: 50

B. DOCUMENT FRAUD INVESTIGATIONS

1. PERCENTAGE OF INVESTIGATIONS CONDUCTED BY: (CHECK
ONE)

A. FRAUD UNIT: NO FRAUD UNIT - LOW FRAUD AREA.

B. SECURITY: N/A

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C. LINE OFFICER: 10 PERCENT. LARGELY ON REQUEST
FROM OTHER POSTS: LOW NUMBER BECAUSE SOVIET
CIVIL DOCUMENTATION NOT ACCESSIBLE.

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER):

A. VISA: 100

B. FEDERAL BENEFITS: N/A

C. PASSPORT: 2

C. U.S. CITIZENS IN JAIL 1/31/78: NONE

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS: ONE

2. NUMBER OF I-151 CARDS SURRENDERED: NONE

3. I-151 CARD INTERVIEWS - LOST OR STOLEN: NONE

4. MANHOURS WORKED BY CONSULAR EMPLOYEES TO PROVIDE
ABOVE INS SERVICES. (IF I-30 PETITIONS - TO CLASSIFY
SPOUSE/CHILD AS IMMEDIATE RELATIVE FOR PURPOSES OF
ISSUANCE OF IV - AND NAME CHECK SERVICES ARE CONSIDERED.

AMERICAN: 60

LOCAL: 30

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E. LOSS OF NATIONALITY CASES: ONE IN PROCESS.

F. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 34 AMERICAN CITIZEN DEATHS, (1977).

1. BURIED LOCALLY: 0

2. REMAINS SHIPPED TO U.S.: 3

G. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 37 WELFARE AND WHEREABOUTS INTO THE FOLLOWING
CATEGORIES: (1977).

1. SEARCHES FOR "MISSING PERSONS": 6

2. EMERGENCY MESSAGES: 19

3. CHILD CUSTODY CASES: 0

4. ILLNESS OF HOSPITAL CASES NOT INVOLVING MEDEVAC: 25

5. MEDEVAC INVOLVING REPATRIATION LOANS: 3

6. MEDEVAC NOT AT USG EXPENSE: 1

7. REPATRIATION APPLICATIONS: 1

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8. REPATRIATION NOT INVOLVING USG EXPENSE: 6

9. EMERGENCY MONEY TRANSFERS (INCLUDING TRUST AND
COMMERCIAL BANK): 4

10. UNSPECIFIED MISCELLANEOUS W/W ACTIONS: 29

H. PERCENTAGE OF POST'S TOTAL CONSULAR WORKLOAD
PERFORMED BY CONSULAR AGENTS UNDER POST'S JURISDICTION,
I.E. PROTECTION: N/A

I. COMMENTS ON ANY VISA, SCS AND PASSPORT PROBLEMS THAT
MAY BE UNIQUE TO POST'S CONSULAR OPERATIONS.

POST IS FREQUENTLY CALLED UPON BY
DEPARTMENT, BY MEMBERS OF CONGRESS, AND BY AMERICAN
CITIZENS TO MAKE REPRESENTATIONS WITH SOVIET AUTHORITIES
IN BEHALF OF SOVIET CITIZENS WHO ARE SEEKING PERMISSION
TO LEAVE THE U.S.S.R. TO VISIT, OR REUNITE WITH U.S.
CITIZEN RELATIVES. OFTEN INDEED POST IS CALLED UPON TO
SUPPORT WITH SOVIET AUTHORITIES VISA REQUESTS TO VISIT
THE SOVIET UNION MADE BY AMERICAN CITIZENS WHO WISH TO
TRAVEL HERE EITHER IN OFFICIAL CAPACITY OR AS TOURISTS.
THESE ACTIVITIES, AND RELATED CORRESPONDENCE, REQUIRE
SOME 500 HOURS OF WORK FORCES TIME EACH YEAR, A
CONSIDERABLE AMOUNT OF TIME - SOME 750 HOURS - WAS
REQUIRED TO HELP AMERICAN CITIZENS HOSPITALIZED IN
LENINGRAD - THIS INCLUDES EXTENSIVE VISITATION;
ARRANGING FOR SUPPLY OF FRESH FOOD, FRUITS, AND JUICES
FROM PRIVATE COMMUNITY SOURCES; OBTAINING AND TRANSLATING
MEDICAL DOCUMENTS; AND ARRANGING FOR PATIENTS'
REPATRIATION. PRIVATE WELFARE COMMITTEE HAS BEEN
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ORGANIZED TO HELP WITH THIS FUNCTION. HELPING AMERICAN CITIZENS ARRANGE MARRIAGES - INCLUDING OBTAINING TIMELY VISAS - LIKEWISE REQUIRES MUCH EFFORT AND TIME TO AN ESTIMATED 400 HOURS. PROPERTY PROTECTION CASES, SUCH AS ASSISTANCE TO AMERICAN CITIZENS IN THEIR EFFORTS TO OBTAIN POSSESSION OF MATERIALS CONFISCATED BY SOVIET CUSTOMS OFFICIALS CAN TAKE DISPROPORTIONATELY LARGE AMOUNTS OF CONSULAR TIME, AS ALSO CAN AID TO TOURISTS IN THEIR DISPUTES WITH INTURIST AND WITH OTHER SOVIET AUTHORITIES. SOVIET OFFICIALS ARE TYPICALLY SLOW-MOVING AND UNHELPFUL - WHEN NOT OBSTRUCTIONIST - IN MOST OF THESE CASES. A GOOD EXAMPLE OF THIS IS THE SOVIET PRACTICE OF PREVENTING ACCESS TO THE CONSULATE OFFICES TO ANYONE WHO CANNOT SHOW AN AMERICAN PASSPORT OR OTHER DOCUMENT GIVING "CLEARANCE" FOR ENTRY. CONSOFFS MUST THEREFORE FREQUENTLY MEET VISITORS OUTSIDE THE ENTRANCE BY APPOINTMENT OR UPON SUMMONS BY MARINE SECURITY GUARD. THUS, SOME OF THE WORK HAS A DISTINCTLY POLITICAL CAST. THIS IS ESPECIALLY TRUE OF FREQUENT PROTECTION CASES INVOLVING SOVIET CUSTOMS HANDLING OF AMERICAN CITIZENS WHO HAVE CONTACTS WITH POLITICAL DISSIDENTS OR JEWISH REFUSENIKS. THE OFFICIAL REPRESENTATION LIST OF PERSONS SEEKING REUNIFICATION WITH FAMILY MEMBERS IN THE U.S. IS ANOTHER EXAMPLE OF THE POLITICALLY CONTENTIOUS NATURE OF CONSULAR WORK IN LENINGRAD.

MAJOR ITEMS OF CONSULAR PACKAGE INDICATE THAT ON-GOING EXPANSION IN VOLUME OF CONSULAR WORK IN LENINGRAD (REFTEL D) CONTINUES AS NEW POST BECOMES BETTER KNOWN TO TRAVELLING PUBLIC. THIS GROWTH IS EXPECTED TO CONTINUE

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TRAVELLING PUBLIC. THIS GROWTH IS EXPECTED TO CONTINUE

INTO THE NEAR FUTURE - ESPECIALLY INTO 1980 WHEN THE SUMMER OLYMPIC GAMES WILL BE HELD IN MOSCOW, LENINGRAD, AND TALLINN. IN CONNECTION WITH THIS OUTLOOK, SOVIET AUTHORITIES ARE PLANNING FOR, AND ENCOURAGING, AN EXPANSION OF TOURISM. THEY HAVE RECENTLY:

--COMPLETED A MAJOR NEW HOTEL IN LENINGRAD;

--NEARED COMPLETION OF ANOTHER NEW ONE;

--BEGUN EXPANSION OF A THIRD ONE;

--REMODELED AN OLDER ONE;

--AND ARE PROJECTING YET ANOTHER.

AMERICAN TOURISM TO THE CITY HAS KEPT PACE WITH THESE EXPECTATIONS, HAVING RISEN TO ABOUT 51,000 IN 1976 (1977 FIGURES NOT YET AVAILABLE BUT INTURIST EXPECTS 100,000 AMERICAN VISITORS IN 1980). ALL WELFARE AND WHEREABOUTS AND PROTECTION FUNCTIONS ARE EXPECTED TO CONTINUE TO INCREASE PROPORTIONALLY.

SEAMEN AND SHIPPING, ANOTHER MAJOR ITEM OF BUSINESS, WILL ALSO CONTINUE TO GROW AS A RESULT BOTH OF CONTINUED UNCLASSIFIED

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U.S. GRAIN SHIPMENTS TO LENINGRAD AND THE OPENING OF A NEW PORT FACILITY FOR US-USSR AGRICULTURAL CHEMICALS TRADE IN VENTSPILS, LATVIA. VISA WORK IS NOT EXPECTED TO EXPAND MUCH BEYOND COMPARATIVELY NARROW LIMITS FOR POLITICAL REASONS, BUT INCREASING USA-USSR CONTACTS WILL LIKELY EXPAND THE POLITICAL ZBRK CONNECTED WITH VISA REPRESENTATIONS. BUCHANAN

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Disposition Comment:
Disposition Date: 01 jan 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
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ISecure: 1
Legacy Key: link1978/newtext/t19780223/aaaaatet.tel
Line Count: 805
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8c629ed1-c288-dd11-92da-001cc4696bcc
Office: ACTION CA
Original Classification: UNCLASSIFIED
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Original Previous Classification: n/a
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Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 14 feb 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3508231
Secure: OPEN
Status: NATIVE
Subject: FY 1980 CONSULAR PACKAGE
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8c629ed1-c288-dd11-92da-001cc4696bcc
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